Components That Influence Political Parties in the Islamic Community Development

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Abstract. The substance of the functions of political parties in a country is actually Community Development. This paper aims to look at the components that can influence political parties to carry out their functions in the Islamic Community Development. The study was conducted in Riau Province by using a qualitative approach with a case study method. Data was collected through direct observation of political parties, in-depth interviews with key political party administrators, district/city legislative members as party representatives, experienced political observers, and analysis documents in the form of AD/ART, work programs, platforms and results of party meetings. Furthermore, the data were analyzed qualitatively by data reduction, display, and conclution. The results showed that the real success of political parties in carrying out their functions is determined by how much they contribute to the Islamic community development. Among them are the things related to the issues of education and community empowerment. However, political parties found difficulties to carry out their functions due to the influence of pragmatic political behavior, so that (1) management of funds of political parties is not optimal, (2) human resources of political parties are weak, and (3) orientation of political parties is addressed to gain power.

Keywords: The Islamic community development, the substance of the functions of political parties, components that influence.

1. INTRODUCTION

The province of Riau is known as the Malay state or Malay community. That Malay lived with an extremely good management of Malay tradition having the value of Islam with a slogan *Tradition hold tight Syara, Syara Hold tigh Koran*. It made Malay known as Islamic community, speaks Malay language, and hold Malay Tradition. (MS, Suwardi, 2008). However, Riaunese faced very complex problem. They are corruption-hurting them and their value of tradition and Islam. It is obviously detrimental for the society. For example, the bribe case of over the land function of 140 hectares of palm plantation in Kuantan Singingi, Riau province. The former governor of Riau periode 2013-2018 as the chief of Golkar party in Riau named Annas Ma'mun (Nofrita, 2014).

There are also forest fire and agricultural land happened in Riau. There were totally 858 hectares of forest fire since January 1-February 21 2019. 117 hectares in Rohil, 46.5 hectares in Dumai, 639 hectares in Bengkalis, 20.2 hectares in Meranti, 5 hectares in Siak, 16.1 hectares in Pekanbaru, and 14 Hectares in Kampar (Satria, 2019). Riaunese faced the impact of those forest fires for these five recent years. The loss suffered by Riaunese are the temporary stop of education process so that the students could not learn comfortably, the appearence of some illnesses such as repiratory problems, eyes problem, and the disturbed activity, so that the people merely just stayed at home.

To face these problems, it is abviously needed an effort to do community development. The development in early twentieth century was aimed to solve the poverty and ecomonomic crisis. However, the change expected did not come. It was not only caused by economic problem but also there was other factor taking part such as human resource and environmental problem. At the end of twentieth century precisely in 1970s the international community progressively realized and paid

attention to the social welfare problem and formed socila movement. This development is done by helping the poor, filling out the basic needs radically (totally solved), and giving a space for the society to take part in it. This progressive movement is later known as social movement that is really exist because it could help the community out by utilizing the existed potency to be a real solution throug the community participation. The participation started from the process of preparation and excecution until the community itsel felt the benefits. It was done by positioning the people as a human being with a complex ability in deciding, developing the sense of belonging of the community, and respecting others (Muslim, 2008).

The multi dimensionscrisis happened in the society covered economy, human resouce, environment, and religion. According to Jim Efe and Frank Tesoriero stating that the community development is needed to overcome these problems (Jim Ife and Frank Tesoriero : 2014, 52-56). Zubaidi Stated that community development is to respond the crisis of environment (*environmental responses*) and from the green group (*green responses*) that in another term known as *light green,dark greenor environmental, ecological or deepecology and shallow ecology* (Zubaidi, n.d.).

The social participation is needed in the process of community develoment (Theresia, Aprillia, Andini, KS., Prima, GP., Nugraha, & Mardikanto, 2017). As it was stated by Ibnu Khaldun that social organization(including political party) as a requirement because it was needed by the society to develop and defend its existency. It showed that human is social creature that needed one another. As it was in the process of fulfilling the needs to eat, it needed an extra effort and involved many people. Starting from the one who planted the rice, the one taking care and harvesting it, the one who grinding and making it ready to serve (Thoha, 2017).

In line with Ibnu Khaldun, Gene sharp explained one of the characteristics of democratic community is its independency in meeting the individual and social needs. The existency of non-governent organisation or institution significantly influenced to meet the needs of the community. The organisations mentioned before are in the form family organisation, religion community, cultural society, sprorts club, economic organisation, labor organisation, students organisation, plantation group, human right organisation, neigbourhood community, political parties, village organisation, music club, and literature community (Gane, 1997).

Arbi Sanit stated that the success of the developmet is determined by the participation or the involvement of the whole community. One of the element or part of the society is political party. Hence, the multy party sistem is chosen as the political system addopted in Indonesia through some considerations such as firstly, due to the vary needs of the society so that political parties is expected to be able to facilitate any thought and aspiration systematically. Secondly, after the independence of Indonesia, an organisation was needed to defend the independence from any traits. Thirdly, political parties as the organisation to take care the safety of the country (Sanit, 2015).

Political parties took part as the place to figt for and defend the society interes. As it was stated that the purpose of political parties is to strive for and manifest the welfare for the whole indonesian. Besides, it functioned as the means of political education, creation of conducive climate, political communication, political socialitation, and political recruitment (Komisi Pemilihan Umum, 2008).

Ramlan surbakti explained that the function political parties is to seek and defend the power to manifest the programs arranged based on certain ideology. Beside these functions, there are also other functions such as politic socialization, politic recruitment, politik participation, interest guide, politic communication, conflict controller, and politic control (Surbakti, 2010). In addition, Miriam Budiarjo stated that political parties functioned as the means of politik communication, politic socialization, politic recruitment, and controller of social conflict (Budiardjo, 2017).

The social fact showed that there was "distance" imbalance between society expectation towards political parties. It is because there are still external factor for example disbelieve of youngster of the law supremacy influencing political parties in running their function. The democratic political system is considered uanable yet to improve the politic stability since it is just done prosedurally but subtancially nothing is touched from the value of democracy itself (Hermawan, 2014). However, the existancy of political parties is considered not more than just a mean to gain power for some elits. Hence, it suppoused to run its function well to the institution that are able to check and balance the government in running their programs (Asshiddiqie, 2011).

Seeing from the wide coverage of its function, a strict research is needed. Hence, the focus of this research is to the components influencing potical party in running its function in the process of

Islamic community development in Riau province. Hence, an effort is needed to measure the achievement of political parties that is considered still low in developing the community resulting clearer vision about the problem faced by the political parties. It is possible that this research also provide progressive view in politics and the development of islamic community so that it enabled to rearrange the community participation considered in low level.

2. LITERATURE REVIEW

The development means an effort to build (Machendrawaty, 2001) and increase the quality to sustainably heal the whole community condition (Theresia, Aprillia, Andini, KS., Prima, GP., Nugraha, & Mardikanto, 2017). Historically, in the beginning, the community development is aimed to face and overcome poverty and social problem primarly economic crisis. It is then developed into progressively awakening from many international community to concern about the problem of social welfare by helping the poor, fulfilling he primer needs radically (totally finish), and giving them space to take part in the process. This movement became really exist since it can help the community by employing the existed potency to be real benefits through community involvement. The involvement is started from planning up to receiving the benefits. It is aimed to put human being as a complex creature equipped by the ability to decide, develop sense of belonging in the community, and respect each other (Muslim, 2008).

The effort to develop the community is basically based on two conditions happening among them. The condition is in the form of social problem and ideal expectation of the community. Social problem is actually an existed thing that the community never expect. However, the expectation of the community is basically a pleasing and ideal hope. A hope ti live with an ideal condition expected by all the member of the community. Unfortunately, this ideal condition seemed hard to be reached. Hence, community development is exactly a process of social change as an effort to overcome social problem that enable them to live ideally. This achievement can just be done by employing the natural resources, improving capacity, and multi dimension improvement (Soetomo, 2012).

In addition, communit development can be seen as (1) a fair and opened social order apllication to improve the social structure, planning and preparing community changing to reach the maximum potency and skill so that they can the improve their life quality. (2) To educate the society that it is basically not a gift from the rich to the poor. (3) To apply social learning, so that they can meet the need independently in family, community, and in country level. (4) To persuade the community to actively contribute in the process of development (community development). (5) community empowerment (Aziz, Moh. Ali, Rr. Suhartini, 2009). The development is also aimed to rebuild the community as a place to learn, meet the needs, create social welfare structure, contribute to global economy, bureaucracy, and to be professional (Jim Ife dan Frank Tesoriero, 2014).

Therefore, the purpose of community development is to meet the basic needs of the society. they are to live harmonically among human beings. It means that community development is basically an effort to ulfill the basic needs (Jim Ife dan Frank Tesoriero, 2014). The importance of fulfilling basic needs in order to be able to develop the following value such as independency, self-esteem, and freedom (Theresia, Aprillia, Andini, KS., Prima, GP., Nugraha, & Mardikanto, 2017).

Hence, community development is also known as a systematic and well-planned effort to overcome poverty both naturaaly, culturally, structurally, absolute poverty, relative poverty, and community empowerment tobe independence and not to rely on others (Sumodiningrat, 2016). Since basically, community development is a societal reinforcement as a way to stimulate the community to independently think, identify their needs, dig and employ resources for the sake of their welfare (help peaople to help himself) (Muslim, 2008). It is finally aimed to make the community to be independently able to meet their needs (Aziz, Moh. Ali, Rr. Suhartini, 2009).

Moreover, Islamic community in this research is a plural community just like they are in Madinah, Initially known as Yatsrib. It is not the place called a modern city or a country of Islam. However, after known as Madinah, established by Muhammad and his friends, it was know as the state of Islam which ran their law, social order, in islamic ways and developed rapidly (Abazah, 2017).

Madinah Islamic community is not a single community consisted of merely Moslem, there were also other religion such as Jewish, older faith, and also multi tribes likes *Anshar,Muhajirin*, etc. Hence, the meaning of Islamic community in this research is not addressed to a single components

just like religion but also other aspect such as tribes, culture, languages. However, by enacting Islamic values dominantly and in majority, the community is better. Hence, the term Islamic community in this research is those with multi religion, culture, tribes and language, including the Islamic value applicated dominantly and in majority.

This condition is as same as the condition happened in Riau province. So, the society in Riau province can be categorized as the sam as those in Madinah that has the same characteristics. In natural resources view, Riau is rich. There are some religions, tribes, cultures, and languages there. Know as Malay country which believes in Islam, speaks malay language and holds Malay culture. In ethics, Malay people is highly polite, neat, charming, and love to learn Arabic (MS, Suwardi, 2008).

From Administrative view, Riau province consisted of twelve regencies, ten among them are Kuansing, Indra Giri Hulu, Indragiri Hilir, Pelalawan, Siak, Kampar, Rokan Hulu, Bengkalis, Rokan Hilir, and Meranti Islands. In addition, two of them has become modern city that are Pekanbaru and Dumai (Badan perencanaan Pembangunan Daerah Provinsi Riau Bekerja sama dengan Badan Pusat Statistik Provinsi Riau, 2015). The number of the population according to BPS in 2018 is 6.814.909 (Badan Pusat Statistik Provinsi Riau, 2019). In addition, 5.235.931 (89,86 %) of them are Moslem, 287,878 (4.94 %) are Cristian, 100,343 Catholic (1.72%), 21.267 are Hindu (0.37%), 175,961 are Budhis(3,02%), 5.095 are Khonghucu (0,09 %) (Badan Pusat Statistik Provinsi Riau, 2019).

According to Tempo.co, Riau is the miniature of Indonesia. It can be seen from the combination of tribes living and interacting for hundreds years up to recent days in Riau. Hierarchically, Malay is 37.74 %, Javanese 25.05 %, Minangkabaunese 11,26 %, Bataknese 7.31 %, Banjarnese 3.78 %, Bugisnese 2.27% (Anwar, 2012).

Therefore, the success of the development can be said as a combination of the whole community participation. One of the main elemet of those is political parties. Hence, the multy party sistem is applied in Indonesia through some considerations such as firstly, due to the vary needs of the society so that political parties is expected to be able to facilitate any thought and aspiration systematically. Secondly, after the independence of Indonesia, an organisation was needed to defend the independence from any traits. Thirdly, political parties as the organisation to take care the safety of the country (Sanit, 2015).

The role of political parties in the term of fighting and depending for the shake of the community. As it was stated that the objective of political parties is to support and manifest welfare for the whole community in Indonesia. Moreover, the function of political parties as the means of political education, creation of conducive climate, political communication, political socialitation, and political recruitment (Komisi Pemilihan Umum, 2008). As explained before that political partieshas two functios, they are to seek and defend the power to manifest the programs arranged based on certain ideology. While the other function is as politic socialization, politic control (Surbakti, 2010). In short, it was stated that political parties functioned as the means of politik communication, politic socialization, politic recruitment, and controller of social conflict (Budiardjo, 2017).

3. METHODS

This research apllied descriptive-qualitative approach to find the components influencing political parties in running their function to develop Islam community. Hence, this research is categorized as inductive research applying case study in Pekanbaru Riau Province. The data were collected from in depth interview involving authorities such as leader, co-leader, secretary, and treasurer and 11 active members of the representative council of some politic parties suc as Persatuan Pembangunan Party (PPP), Party of Amanat National (PAN), Party of Demokrasi Indonesia Perjuangan (PDI P). The data are then analyzed and explained syntetically and concluded as the research guide.

4. RESULT AND DISCUSSION

The substancy of the political parties function in a country is basically community development. Hence, it means that any efforts done by political parties is to improve the community welfare. In the case of they merely eagered to meet their interest or achieve the power, it means that

they are politically deserve to do so, but the power achieved should be employed into a real contribution to develop the community for the betterment of their social welfare. This expectation is not irreasonable, since political parties potentially faced obstacles to run their functions influenced by some factors, they are budget, human resources, and politic orientation.

Budget

According to Muhammad Ansar, he distincly stated that the minimum activity held by political parties is caused by their minimum budget. He added that the support budget from the government is not enough yet to afford all the activities. However, the supporting budget from the their own member of representative council was merely to take care the daily routines done in their office. Hence, PPP kampar was not able to hold many activities moreover those to develop community.

What is stated by Muhammad Ansar is actually improver to undertsand the use of supporting budget from government, since as it was reported as the annual report delivered by political parties every single year. It was stated that the budget from government was spent for two activities namely politic education and daily activities of the party. Therefore, the reason stated by PPP was not proper.

Based on the observation done several times in PPP office located in Bangkinang, it can be seen that it was almost empty and there was not significant activities. In addition, in other several occations, when the writer wanted to meet the officer responsible for administration the writer had to make a call first to meet him. So, it can be seen that the statement minimum budget limited their activity was just to cover their weakness in running the party.

PPP was not the only one which faced budget problem, Novrizal admitted that PAN had the same problem to run their function as politic institution. PAN received for about RP 93.000.000/year from the government. This amount of money was then alocated 60 % for politic education and 40 % for other activities such as daily routine of the party. It means that RP 54.000.000 for politic education and 39.000.000 for administration of the office. He continued that between responsible and obligation were imbalance. With only this limited budget, it is impossible to do community development, besides, they also had to supervise 12 branches office in entire Pekanbaru that did not run well. He added that it suppoused bi given bigger portion of trust so that it will be balnace between resposibility and obligation.

The following table are the data about supporting budget from government to political parties that is given based on the their each electability per year.

No	Party	Amount of Money Received/Year			
		2015	2016	2017	2018
1	PPP Kampar	-	-	86.295.000	-
2	PPP Pekanbaru	-	-	74.498.284	-
3	PAN Kampar	-	-	-	-
4	PAN Pekanbaru	-	-	90.753410	-
5	PDIP Kampar	67.495.000	-	-	-
6	PDIP Pekanbaru	-	-	-	-

Table 1. Budget from government for political parties

Source: Annual report of supporting budget from government for political parties.

The information given by Novrizal is a real fact as the chief of the party. Moreover, it is reasonable, since he calculates the amount of money received to do politic education intentinally done to get more budget for the activities. Limited amount of money is claimed to be the cause of limited activity to educate the party member in regional level. Therefore, it is impossible to fairly divided the program. It would be the same if the budget is fairly divided into 95 branches quarter. Hence, the

reason of limited budget to get additional fund in order to be able to run the program of politic education was just a retoric of politic.

It was in line with the treasurer of PDI perjuangan, Wilham stating that the obstacle faced by the party is about budget. Recently PDI Perjuangan merely has representative council member only but no executive one. With this condition, it significantly influenced the party activities in developing the community. Since in every activity PDI Perjuangan always colaborates with the three elements that are board member, representative and executive.

What happened towards political parties by saying that they are lack of budget to do the activity maximally is just an indicator that they they did not manage their budget well and also as a confession that they found difficulties in managing their human resources. Community development supposed not to depend on budget because a high quality method to develop a community is by giving them chance to stand in the same height, improving human performance in productivity, and empowering people. Besides, it is also needed to make them realize that everyone can take part both individually and in organisation scope.

The positioan of political parties in educating the society is basically as facilitator. The one which are able to make the community realize about their right and duty, to inform, to advocate, and also to provide training to the community member. It can be done by involving the community in planning, executing, taking benefits, responding the needs and will of the society, sharing knowledge and skills and also focus on the spesific needs of the community.

To do all these activities, a good managerial skill is obviously needed. On the other side, budgeting functioned as a stimulator to be more enthusiastic. It was not the real problem. Political parties stood as an organisation standing nearly to the government and were not just as a usual organisation, hence, political parties actually needed good managerial system in governing their sources both human and fund. It was not difficult for political parties if they wanted to do so as long as they have will, well-planned activity, well-organized activity, without putting themselves in problem and think about bigger things rather than merely focus on benefits.

Dedi explained that there are some of PDI Perjuangan member who are able to lead just like Makmun Solihin who is now being a member of representative council in Riau. But He did not to go further because the high budget in politic. It means that if political parties are able to nominate their qualify member to be public official, it will give big contribution to the community. However, due to the high budget of politic, having good quality does not guarantee to be able to nominate to the election since limited fund. This condition made politic became misdirection and unhealthy, so that community development was distracted or even reduce the right of the community to enjoy welfare.

It is in line with the treasurer of DPD PAN Kampar regency related to the limited budget. He said that if political parties merely relied on their own member to reach the position of legislative it would be hard. Hence, PAN nominated their member to be legislative for about 30 % only, 30 % from bussinessman, 30 % from well-known religion figure and woman.

However, differs from PPP Pekanbaru, Syamsul Bahri also admited that budget influenced party agenda. It is fact that limited budget highly influenced the party, but it does not mean that PPP did nothing. It means that with the limited funding PPP still did something for the community. In this case, all parties faced the same situation however funding is not everything. PPP Pekanbaru was still able to do some activities for the community.

So, budgeting is one side influencing political parties to develop community especially politic education, but it was not the main factor for polic party to develop the community. Because the funding given by the government is clearly alocated to certain fields. Hence, by using this limited fund, political parties was pursued to spend it properly. Therefore, it is clearly seen that the politic situation is not mature enough that stimulated money politic. Political parties failure in educating community is one of the real problems out of the others mentioned before.

Human Resource

Community development done by political parties was also influenced by their own human resource. Diski stated that human resource (members of Representative Council) have different background. He explained himself was initially palm farmer (up to the process of interview he is still palm and rubber farmer). Some of them were woods trader, palm plantation owner, bussinessman,

they also had different education background. Some of them are graduated from senior high school, bachelor, and master degree. Muhammad Ansar, stated the same that some of the representative council member are not qualified enough and do not understand about their obligation and function. Wilham explained the same situation, he obviously stated that human resource including member of representative council are not good enough.

During the observation, the situation in representative council office both in Pekanbaru and Kampar often seemed empty. It means that they are hardly availabe in the office. In a week they stayed in office for only about one or two days. Usually on Monday the office seemed crowded and busy. On the other days they were outside the town or in their hometown. However, it does not mean that they did not work and run their function. From the data taken from hidden-interview with some staffs knowing the situation there, they stated that representative council member periodically visit other cities.

According to Muhammad Ansar, this situation was resulted by the weak process of training from political parties to their own member. Further, he explained that cadresation process done by political parties towards their member was not aimed to be the member of representative council unless to be member of political parties. The cadresation suppoused to be able to make the member undertstand how to be a representative council and his function. Hence, Muhammad Ansar suggested that representative council member should hold tight to the value of religion. So that they internalized the positive character in running their task and function and were able to educate the community in a real way. It can be said that they were well behave and no one did intercource, drunk and other bad behavior.

He continued that the weak cadresation within political parties was because the candidate nominated to be representative council member were those who just joined the party (not only PPP). So, when they were chosen to be representative council member, they knew nothing about their function. Muhammad Ansar is a religion figure that joined PPP as Islamic party. He certainly thought that the values of Islam should be the guideline for those holding power to develop the community.

He explained further that the low quality human resource (representative council) was caused by this phenomenon. Institutionally, not only PDI Perjuangan but also other parties faced the same situation. Their thinking order is low related to the community development matter. In addition, he also felt sorry to the general election system which was merely beneficiall for those with enormous funding. So that the focus was not to do their job and function but to get revenue from what they have spent before and prepare for the next period.

Therefore, Muhammad Ansar as the secretary of PPP in Kampar Regency the process of politic education focused only on party cadresation. PPP did it because it is considered important to develop human resources they had internally. Empoering and running the party to get along with the goal of the country extremely depended on the leader of the party. Since the member of the party was the one wo was able to develop the community. The party cadre in the region knew better and closer to villager and county and asked them to take part. As and Islamic party, PPP should be led by the one with strong religion background.

Wilham stated that there were three elements in PDI P that were impossible to separate, they are caretaker, representative council member, and executive. PDI P has always collaborated in running their agenda. The party did want to be left behind by the representative council member coming from their member (should be on behalf of Party and organisation). So, in running their agenda they had to report to the party.

Hence, the weak human resources extremely influenced the party to run their agenda both as representative council member or as the member themselves. They actually expected that many of their member who became representative council member to be able to support the party. Therfore, it is urgent for them to improve their recruitment process and their education in order to result high quality cadre to develop the community.

During the previous period, recruitment proces was done nearly to the general election both legislative aand executive. Further, he added that the members with high qualification were not able to nomintae themselves due to the funding, electability and other reasons. This process of recruitmen obviously caused certain gap that one day might put them into big problem because they ignored the enthusiastic member and their responsibility towards the society. In addition, the wrong way recruitment resulted irresposible members who thought for their own shae only than for the

community both econocically, pilitically, in popularity, etc.

Power Orientation

Regarding to the power orientation, Zulkarnain stated that the orientation of party is power. Since the core of power is the existence of the one who govern and those who are being governed. Further, he explained the history of political parties in Indonesia, where initially there were only three parties, they are Golkar, PPP and PDI. In the following period the number of parties grew significantly. It means that many of them cofessed about the power although it was Islamic parties. If it was not due to the power, Moslem obviously were able to unite in only one Islamic party. It does not mean that every citizen has no right to establish party.

What is told by Zulkarnain is obviously clear that the existence of political parties is to achieve power. It is in line with an expert, Ramlan Surbakti said that the main function of party is to take and defend power. However, He aslo explained that there were othe mission of the party that is to manifest the programs created based on certain ideology. It means that the purpose to get the power is obvious for party since to manifest their agenda, they should be supported by power. Hence, it is impossible for the party to run their agenda without holding the power.

However, Syamsul Bahri said that the purpose of the party is to get the societies' interest both directly or pragmatically during general election. Therefore, there should be agenda made to attract their interest. For them, every single program done within the community consisted hidden purpose. Doing agenda for the community is just like planting trees. Working now and expected the result one day in the future. PPP did something, it means that it expected to get the result later. PPP did something and expected would be supported by the community. Moreover, there were so many interest during general election. Hence, the agenda was made although there was no any representative there while expecting they will attract their sympathy to PPP.

It is in line with Dasman Efendi who stated that politic is just like planting trees, a slightly different since in politic planting today and can be harvested tomorrow or later. It means that to day is working, tomorrow is working and forever working to gain power.

Further, he stated that power is everything. If it could not be gained now, it means that it should be taken tomorow. Hence, there was the one succeed and there was the one did not. As it was done by Dasman Efendi who has done something in the last few years during his period of being representative council member although only as replace man within these two years. He was then not chosen anymore that made him felt dissapointed but he wisely responded it and put it back to God Almighty.

Feeling dissapointed was also confessed by Muhammad Ansar, he stated that dissapoinment is a normal feeling as human being. When he has done something but he was not chosen anymore making him felt dissapointed. He told that there was one region that has been helped by fixing the street, building a hall, holding religious event just like *Suluk*, providing training for the Moslem youngster, supporting sport event just like his own hometown. He added that all the things he has done were forgotten by them. It can be seen from there was no any voice for him there. Hence, he felt dissapointed but that was the fact.

Finally, targeted to power is not merely the mission of political parties. Since it could be personel goal as well. According to Saeri, the function of recruitment as it was explained before becomes worst and the purpose of joining party is just to gain power and job. Hence, development is not a free gift for the community since it should be paid by their voice. It basically the sources of power for party as well as personel itself. On the other side, society is being more hungry of "gift" from the representative council members who have been chosen by them. Hence, their coming during recess was used by the community. This situation makes the politic communication become worst and become the reason why politic parties used community for their shake.

In line with Saeri, a politic observer, Muchid stated the same thing. That election is now the competition among individual, so that the functions of representative council in taking recess become stage for them to defend their power. It was done by political parties and other organisation. Recess for representative council member and political parties was not do to community development but to defend their power.

CONCLUSION

The real success of political parties in running their function is determined by how big their contribution in developing Islamic community. Among them are the effort done related to education and empowerment of community. However, it is not easy for them to do it since there is pragmatic-politic practice. So, (1) budget management is not run well, (2) human resouce owned by political parties is not qualify enough, (3) the orientation of political parties is only to gain power.

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